# Rights and Sustainability in Timor-Leste's Development

Briefing for media, observers and others
La'o Hamutuk 3 July 2012



#### **Contents**

This presentation discusses several topics that La'o Hamutuk works on which are critical to the future of Timor-Leste. We have inserted more slides to provide additional information.

- 1. TL is the second-most petroleum-export dependent country on earth. This defines our State, economy and future.
- 2. TL has almost no industry and an embryonic private sector. Our State Budget increases faster than everyone's except Zimbabwe.
- 3. Current development plans will not provide a sustainable improvement in our people's lives. These unrealistic dreams rely on Greater Sunrise gas, which is limited and might never come to our shores or treasury.
- 4. Impunity for past crimes threatens future rule of law.
- 5. Land is the base of our culture and lives; recent developments may increase injustice and conflict.

### 1. Petroleum Dependency

Timor-Leste is the second-most petroleum-export dependent country in the world. This determines our State, our economy and our future.

#### **Basic Statistics**

- 41-50% of the people live below the poverty line.
- 80% of the people live in rural areas, largely by subsistence farming.
- More children die of diarrhea than malaria.
- About 2,000 children under age 5 die from preventable conditions every year ... about 50 times the number of Timorese who die from violence (39 in 2010).
- During this campaign, dozens of people have died from illnesses and accidents, but no lives were lost due to election-related violence.
- In 2010, TL exported \$16 million (coffee).
- In 2010, TL imported \$288 million (everything).

#### **Basic Statistics**

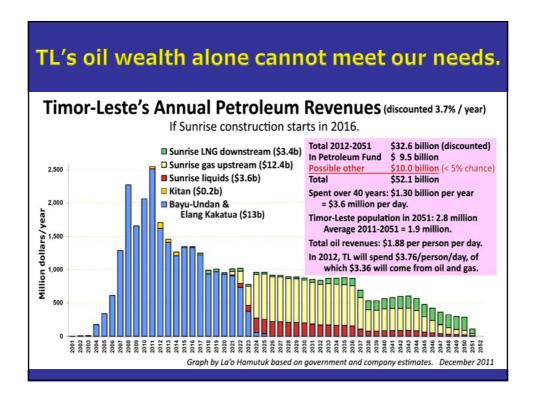
By 2024, 360,000 babies will have been born, and the only producing oil and gas field will be used up.

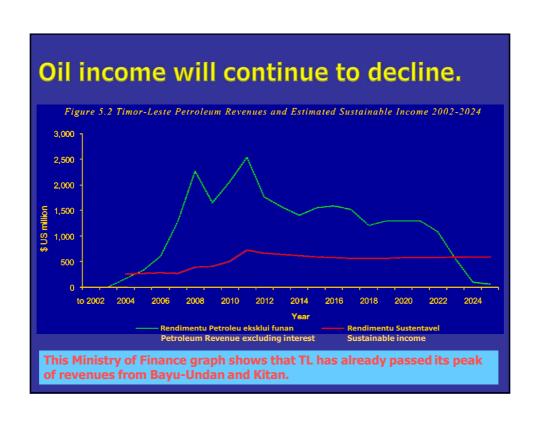
How will they survive?

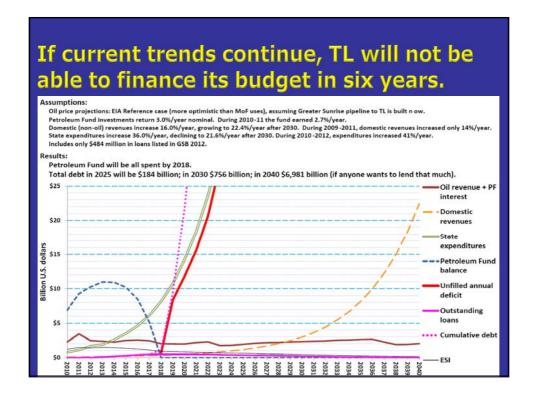
#### **Petroleum Dependency**

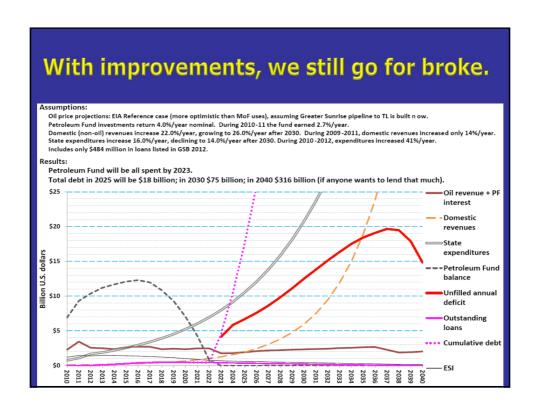
- State expenditures in 2012: \$1,674 million \$1,495 million (89%) will come from the Petroleum Fund.
- Non-oil GDP in 2012:.....\$930 million
- GNI in 2012: \$3,750 million
   \$2,497 million is from exporting nonrenewable oil and gas. Together with
   \$ 324 million from Petroleum Fund investments, this is 75% of our entire economy and 97% of state revenues.
   It is declining every year and will probably end by 2024.
- State activities paid with oil money are about half of Timor-Leste's "non-oil" economy as they are recycled through the local economy.
- Petroleum income doesn't provide jobs or money for people it all goes to the State.
- Although the Petroleum Fund can improve equity between generations, it does not guarantee good governance or prevent corruption, and will not last long if current policies continue.

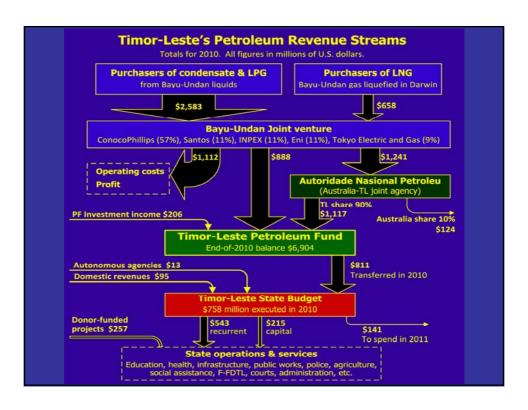
South Sudan is the only country which depends more on oil and gas exports than Timor-Leste.









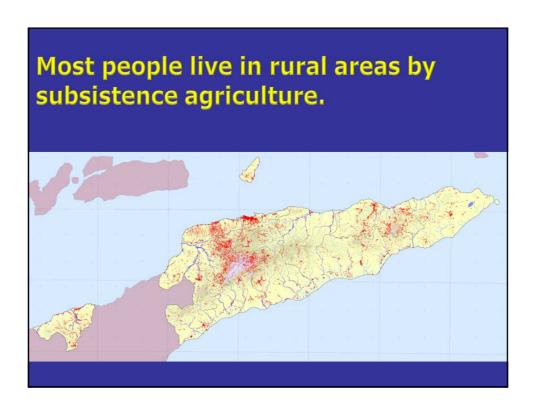


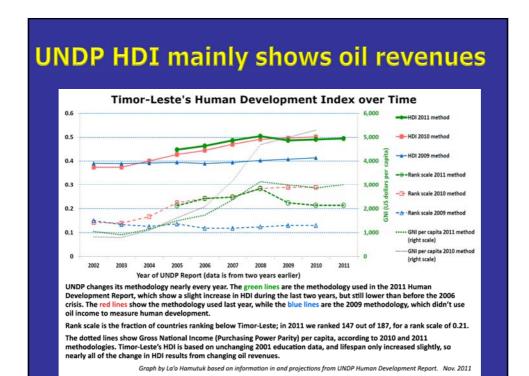
### Signs of the "resource curse" (1)

- Seeing money as the solution to every problem It's easier to buy a scholarship than to build a university.
- Spending without thinking
   Real state expenditures are growing 28% every year.
- Lack of realistic long-term planning
   The Strategic Development Plan is but a dream.
- Import dependency
   Timor-Leste has a billion-dollar non-oil trade deficit.
- Inflation from little local productive capacity (17% in Dili in 2011)
   Our economy cannot absorb the cash in circulation.

### Signs of the "resource curse" (2)

- Ignoring non-oil development and revenues
- Acting as if the oil money will last forever Bayu-Undan and Kitan will be dry by 2024.
- Borrowing today, to repay tomorrow
   TL will borrow more than \$460 million in the next five years, often for projects with little likelihood of return, and much more after that.
- Wealth goes mainly to the urban elite.
   Most people won't benefit from highways, airports and oil facilities, but will feel the burden of loan repayments.
- Petroleum sector "captures" decision-making.
   Few creative ideas to develop agriculture, education, tourism, small industries ...

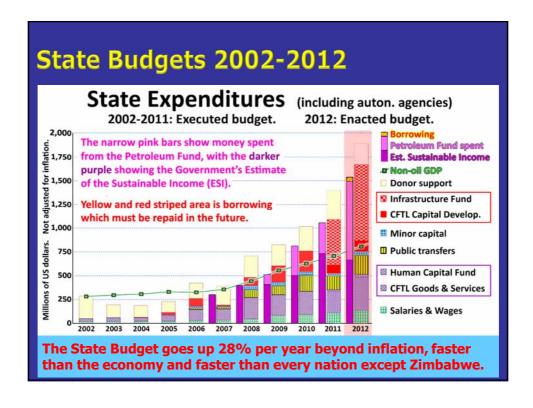


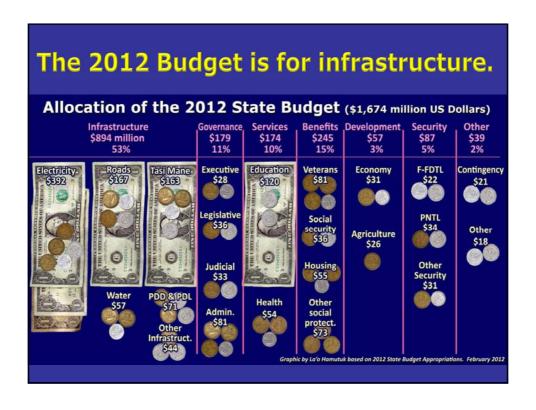


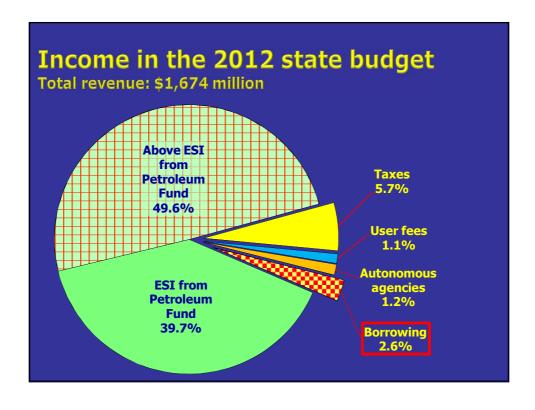
## Unsustainable budget and economy

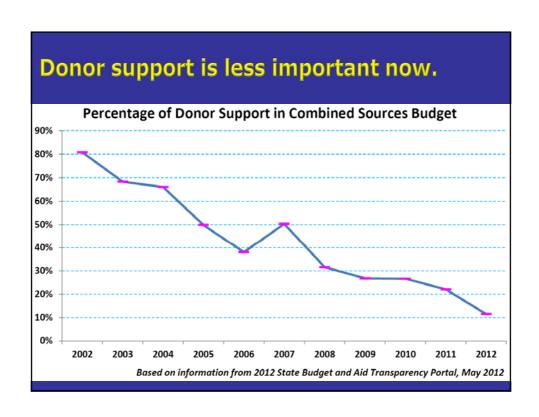
Timor-Leste has almost no industry and a tiny private sector.

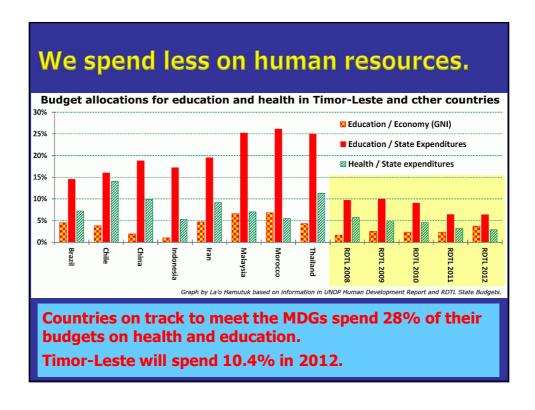
Our State Budget growth exceeds nearly every country in the world.

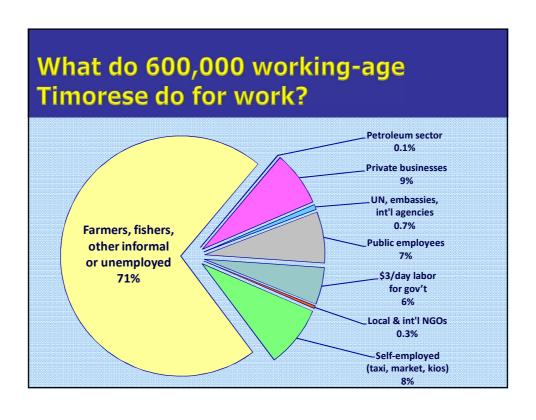










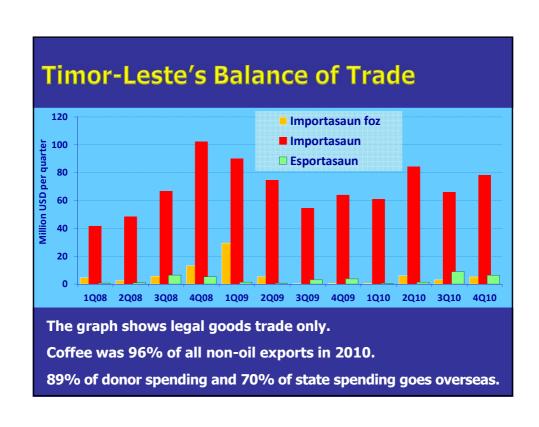


### **Real Threats to Real Security**

- Human security is health care, food, education, employment, housing, etc.
- 50 times as many Timorese children under five die from avoidable conditions as people are killed by violence.
- These children will not be helped by police, soldiers or judges, but the UN and donors prioritize the "security sector" and see everything through a conflict lens.
- We must diversify our economy and strengthen our people and workers to prepare for the day our oil runs out and we can no longer pay for imports.







Timor-Les (million USD)	te trade in	2010	
Category	Imports	Exports	Balance
Goods	<b>\$289</b> (DNE reports)	<b>\$17</b> (96% coffee)	-\$272
Other goods (extra-legal)	<b>\$200</b> (LH est.)	<b>\$0.3</b> (LH est.)	-\$200
Services	<b>\$505</b> (2009, from BPA)	\$3 (LH est. remittances)	-\$502
Total excluding oil and gas	\$994	\$20	-\$974
Petroleum receipts (to state)		<b>\$2,016</b> (incl. \$294 Petrol. Fund interest)	\$2,016
Total	\$994	\$2,036	\$1,042

### Timor-Leste changes every year.

#### Population

is increasing 2.4% per year, doubling in less than 29 years (the post-war "baby boom" will become parents).

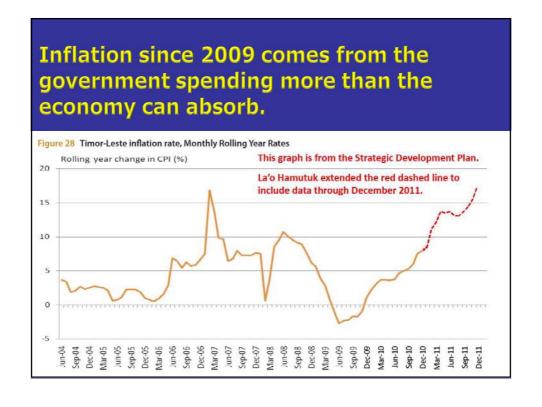
#### Inflation

According to the National Statistics Department, consumer prices in Dili increased 17.4% from December 2010 to December 2011.

People's needs and desires will increase as the country develops.







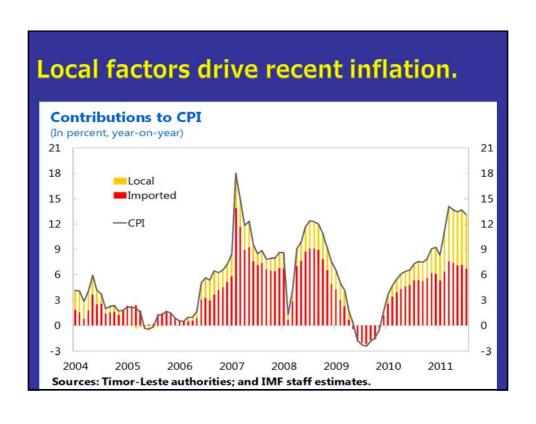
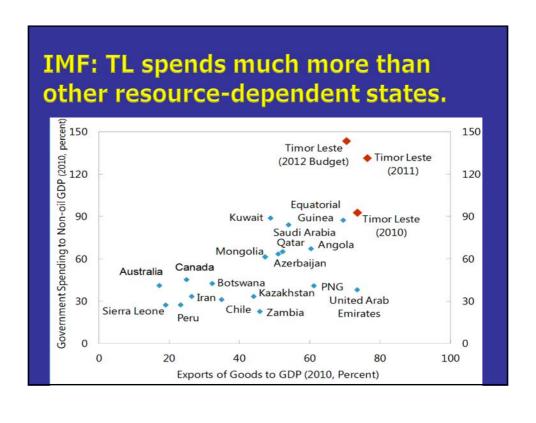
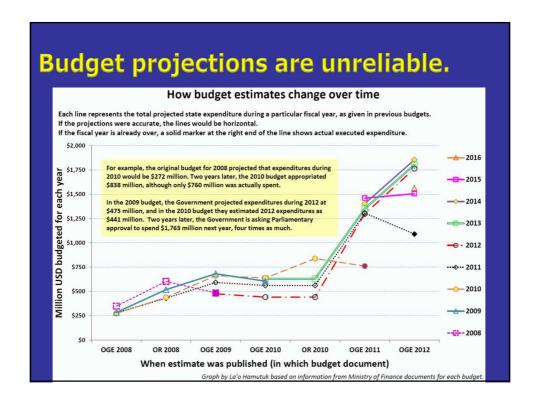
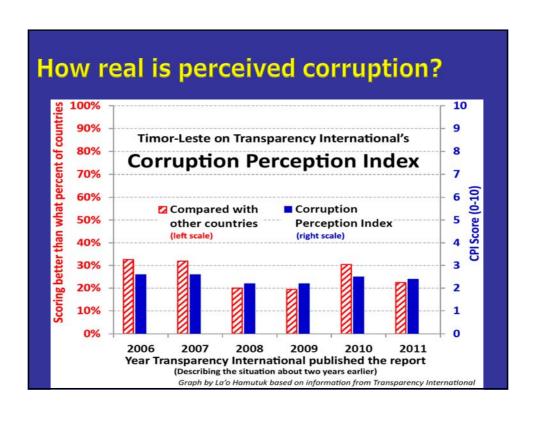


Table 2.11 We			B		alth Sur	,	.5 _0_0
Percent distribu 2009-10	tion of the de	jure populatio	n by wealth q	uintiles, accor	ding to residen	ice and regio	n, Timor-Lest
Residence/			Wealth quintile	9			Number of
region	Lowest	Second	Middle	Fourth	Highest	Total	population
Residence							1 1
Urban	4.5	6.1	9.3	22.2	57.8	100.0	15.852
Rural	24.6	24.2	23.3	19.2	8.7	100.0	51.134
District			2010		017	10010	31,131
Aileu	20.6	27.9	25.1	18.2	8.2	100.0	2 705
	30.9	32.2	19.7	12.1	5.2	100.0	2,785
Ainaro	5015					100.0	3,830
Baucau	26.9	28.9	19.3	13.4	11.5	100.0	7,590 6.323
Bobonaro Covalima	15.2 17.2	19.7 17.7	26.1 23.1	27.8 25.1	11.1 16.8	100.0	3,993
Dili	0.4	2.1	6.5	20.1	71.0	100.0	10,905
Ermera	9.8	30.2	31.9	21.5	6.6	100.0	8,132
Lautem	28.0	16.7	20.4	24.5	10.4	100.0	4,547
Liquicá	15.7	18.8	25.3	25.1	15.2	100.0	4.082
Manatuto	22.2	10.9	22.5	27.7	16.8	100.0	3,088
Manufahi	28.3	25.1	18.1	16.6	12.0	100.0	2,699
Oecussi	46.6	17.1	14.4	14.2	7.6	100.0	4,281
Viqueque	35.3	25.5	17.4	13.0	8.7	100.0	4,730
Total	19.9	19.9	20.0	19.9	20.3	100.0	66,985







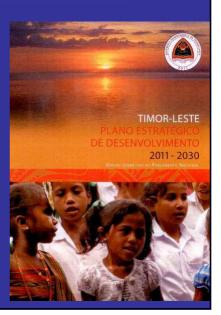
### 3. Unrealistic dreams

Current plans for development will not sustainably improve people's lives.

They rely on Greater Sunrise gas, which is limited and may never come to our land or treasury.

### **The Strategic Development Plan**

- Issued July 2011, promises to make TL an Upper Middle Income Country by 2030.
- A vision and dream, not a realistic plan.
- Focuses on physical infrastructure, not sustainable development.
- Will require loans and spending beyond TL's means.



#### Tasi Mane petroleum infrastructure project

- In 2010, TL began working on the South Coast Petroleum Corridor.
- During 2011, TL spent \$19 million, and total project costs will be more than \$2 billion (much more if Timor-Leste pays to build the refinery, gas pipeline or LNG plant).
- budget
  allocates
  \$164 million
  (including for
  the Supply
  Base and
  highway).





#### **Tasi mane project will include:**

- Suai: Supply base area, Industrial estates, Nova Suai, Suai Airport, Crocodile farm
- **Betano**: Refinery and Petrochemical complex, Petroleum city (Nova Betano)



- Beaçu: LNG Plant complex, Nova Beaçu, Nova Viqueque, Viqueque airport.
  - Highway from Suai to Beaçu



### **Problems with the Tasi Mane project**

- It makes TL more dependent on the oil and gas sector.
- It neglects sustainable sectors (agriculture, tourism, small industries and others).
- Nearly all the money spent will go to foreign companies, providing hardly any local jobs or contracts.
- It will create social conflict, take up valuable land, displace people, worsen health and degrade and endanger the environment.
- We wonder if it will provide a reasonable return on investment.

The Government has made many unrealistic promises to local communities about jobs and other benefits.

### **Tasi Mane project costs**

Project component	2011 expenditure	2012 allocation	2013-2016 allocation	Anticipated loans
Detailed site survey for Beacu infrastructure	\$5.0m	\$0.5m		
Design, construction and supervision of Suai supply base	\$9.0m	\$100.0m	\$220m	
Construction and supervision of roads and bridges for Suai-Beacu highway	\$1.3m	\$45.2m	\$500m	\$220m
Environmental studies	\$0.8m	\$2.1m		
Pipeline route analysis	\$2.0m	\$1.5m		
Design and supervision of Beacu infrastructure	\$0.8m	\$3.5m		
Design, construction and supervision of Suai airport		\$5.0		
Design, construction and supervision of Viqueque airport (budgeted under transport)		\$1.0		
Detailed Geotechnical and Marine study for the Betano petrochemical plant		\$5.0		

- No information on projected benefits or return.
- Omits most future expenditures.
- Exemplifies "petroleum capture" of decision-making.
- What if Sunrise gas doesn't come here?



#### 1. Introdusaun

Governu Timor-Leste iha ona Planu Estratejia Dezem-volvimentu Nasional (PEDN). Iha Planu ne'e sei implementa projetu lubuk ida iha Kosta Sul hanaran PROJETU TASI

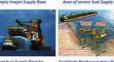
- Suai Supply Base no Nova Suai inklui Aeroportu no fatin ba lafaek sei konsentra iha Distritu Suai.
- Betano Refineria/Petrokimiku no Nova Betano sei kon-sentra iha Betano Distritu Manufahi.
- Planta LNG Beaço, Nova Viqueque no Nova Beaço, sei konsentra iha Distritu Viqueque.
- uto-Estrada (*Highway*) sel liga husi Sual to Beaço

#### ida maka Supply Base no Nova Suai



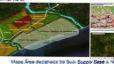






3. Suai Supply Base no Nova Suai lokaliza iha ne be?

(SERN) dezigna tiha ona fatin ba projetu Supply Base iha Suku Kamanasa ho nia total area Ektár 1056 no Nova Suai iha suku Labaral ho nia total area Ektár 208. Mapa area dezignada maka





#### 4. Aktividades ba Suai Supply Base no Nova Suai

- A. Atividade sira ne'ebé halao tiha ona:
- 2009–2010 halo Estudu Konseptuá!
- 2010—2011 halo Estudu Detaliladu (Viabilidade Tékniku no Komérsiu) & FEED ba Sual Supply Base, no Spatial Design ba Nova Suai kompletu ho nia rezultadu pozitivu
- Agostu 2011 Ekipa Tékniku SERN no Konsultór halo aprezentasaun Rezultadu Finál Estudu Viabilidade Tékniku no Komérsiu & FEED ba Konsellu-Ministru
- no komératu & FEED ba Konsellu-Ministru
  Agostu 2011. Konsellu-Ministru aprova ona Projetu Suai
  Supply Base atu bele halis o.
  Forma Eliupa Konjurta interministeriäi inikui Autoridade
  Lokil hodi halo sosializasaun ba prosesu liberte rai no propriadade sira ilha área ne'ebé tama iha Projetu Suai Supply
  Sase no Nova Suai

#### B. Atividades nebe halo hela

- Ekipa Konjunta Interministerial halso programa Sosiali-zassun, Konsultassun no identifikassun rai no propriadades ina area nebe tama ba Projetu Suai Supply Base no Nova Suai;

Ekipa Konjunta Interministerial sei halo diskusaun ho komu-nidades nebe hela besik iha area designadu ba projeitu hodi hetan ideia nebe diak ilu tan oinsa projeito Suai Supply Base no Nova Suai bele lao ho diak.

- Peskiza detailladu ba area fatuk (Quarry) nebe kadu:
- Detaillu design & FEED (Front End Engineering Diba Nova Suai;

#### 5. Konstruksaun Projetu Suai Supply Base

- A. Faze dahuluk (1) Baze suporta ba Industria Minarai no Gas:
- Parede harahun lalora (Breakwater)
- Ponte-Kais Liettvi
- Tanki liquidu (storage tank)
- Espasu Livre (Open Yard)
- Minishorebase

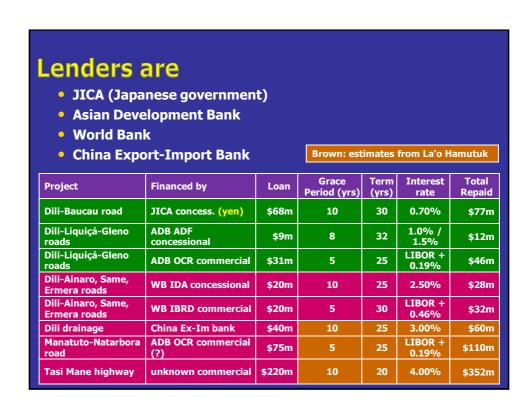


- Exporta no importa industria Minarais

### TL has just become a debtor.

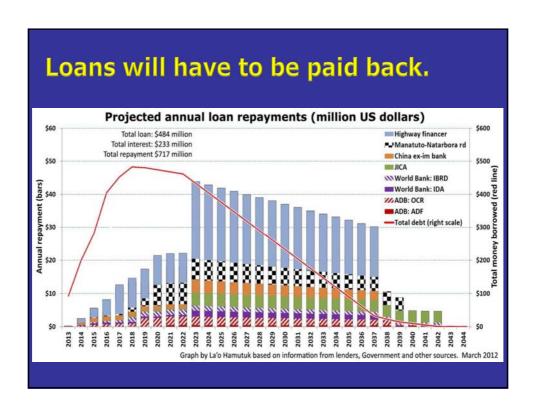
- Laws passed since 2009 have paved the way for Timor-Leste to take out foreign loans.
- The 2012 Budget starts borrowing with \$160 million, including \$43.1 million to be spent this year.
- The Government recently signed \$103 million in loan contracts with Japan and the ADB.
- During the next four years, the Government plans to borrow nearly half a billion dollars.

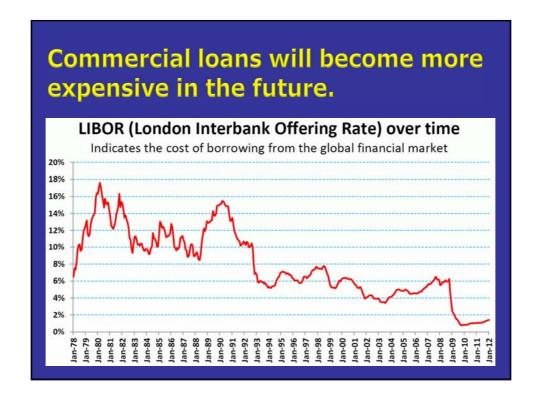




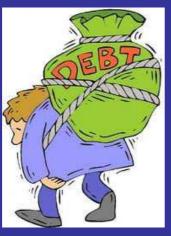
2 July 2012

Table 6.1. Financing needs for majo								
Table 0.1. Financing needs joi majo	r infrastr	ucture p	rojects,	2012 -	- 2016	(\$ millie	ons)	
Roads	2012	20	13	2014	20	15	2016	Tota
Dili-Liquica, Tibar-Ermera	5.26	10.	70	10.70				26.6
Manatuto-Natarbora	2.84	2.	88	2.28	5.	.34	30.00	43.3
Dili-Manatuto-Baucau	0.27	1.	35	10.85	18	.99	19.77	68.70*
Maubisse-Ainaro/Same	5.00	10.	00	20.00	5.	.00		40.0
South Coast Highway		30.	.00	40.00	50.	.00	100.00	220.0
Dill sanitation/drainage		20.	00					20.00**
** The total amount to be provided provided by JICA. Government will be								
*** The Exim Bank still need to do des					-	enses in	2012.	
Table 6.2 Loans and Co-financing from the				_			_	
	2012	2013	201	4	2015	201	6	
		80.2	81.	1   1	102.8	107	.0	414.
Loans	13.10							
Loans 4 Government Co-Financing	9.93	24.05	24.3	2 :	30.85	54.0	00	143.1









- Implementing the SDP will require billions of dollars more in loans, probably at commercial rates.
- Even at concessional rates, repaying a loan will permanently reduce money in the Petroleum Fund. The yen loan makes us hostage to a strong dollar.
- TL's oil and gas are small and nonrenewable, and future oil prices are unpredictable.
- TL will have to make loan repayments before spending money on people's needs or developing other sectors.
- Our children and grandchildren will inherit our debt.

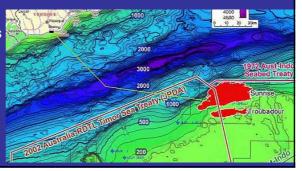
### Sunrise and maritime boundary dispute

- Australian companies began exploring Sunrise in the early 1970s, after Australia and Indonesia divided our maritime resources without involving Portugal. In 1989, they closed the "Timor Gap" to share illegally occupied resources in the Joint Development Area.
- The 2006 CMATS treaty bans maritime boundaries discussion for 50 years.
   It divides Sunrise upstream revenues 50-50.
- Australia put its greed for oil before respect for its sovereign neighbors or international law.
- Based on UNCLOS, TL owns everything north of the median line.



#### The Greater Sunrise stalemate

- The project is stalled because Timor-Leste and the companies do not agree on how it should be developed.
- Woodside and its partners Shell, ConocoPhillips and Osaka Gas believe a floating LNG plant in the sea is the most profitable.
- Timor-Leste wants a pipeline from Sunrise to Beaçu, to get more tax revenues and anchor the Tasi Mane project.
- Under contracts and treaties, the companies can choose the path, but both governments need to approve it.
- TL can cancel CMATS next year if the parties haven't agreed yet.







### 4. Impunity and accountability

Impunity for past crimes undermines future stability, security and rule of law.

## Impunity and accountability for crimes against humanity

- 1975-1999: Indonesian invasion and occupation killed about 180,000 people in a systematic and planned policy executed throughout Timor-Leste.
- 2000: Indonesian Commission on Human Rights Abuses in TL (KPP HAM) reported on 1999 crimes and recommended an international mechanism.
- 2001-2004: UN-supported Serious Crimes Unit indicted 391 people for 1999 crimes. All Indonesian and most Timorese indictees live free in Indonesia.
- 2001-2005: TL's Commission for Reception, Truth and Reconciliation (CAVR)
  researched history and encouraged reconciliation among Timorese. Its
  extensive report made 200 recommendations, including that if other processes
  fail, the UN should create an international tribunal.
- 2005: UN Commission of Experts (COE) reviewed legal processes to date and recommended creating an international mechanism.
- 2005: TL and Indonesian governments created the Commission of Truth and Friendship (CTF) using diplomacy to avoid individual accountability.

Until today, not one legitimate process in Indonesia or Timor-Leste has held major criminals accountable.

#### Indonesia's occupation included many massacres.





Right: Commemorating the 10<sup>th</sup> anniversary of the 1999 Suai Church massacre. Indicted ringleader Maternus Bere was illegally freed due to Indonesian pressure on TL's leaders.





#### **UN Serious Crimes Unit Special Panel**

The UN-supported Serious Crimes Unit indicted 391 people for 1999 crimes, tried 87 Timorese and convicted 84.

All Indonesian indictees and most Timorese are living free in Indonesia, and recent efforts to prosecute were blocked by political interference.



## 2004: President Xanana Gusmão and indicted ex-General Wiranto

The Serious Crimes
Unit issued an arrest
warrant for former
Indonesian military
chief Wiranto for
Crimes Against
Humanity weeks
before this photo was
taken in Bali.

Wiranto later ran twice for President of Indonesia.





#### Ongoing impunity creates insecurity.

- Today, all the main perpetrators of crimes against humanity during the Indonesian occupation are free in Indonesia, including everyone responsible for the 99% of occupation-related killings committed between 1975 and 1998.
- They are all protected by the Indonesian government, and many hold high Indonesian political and military positions.
- This ongoing impunity greatly threatens peace, security, democracy, rule of law and moral values in both Timor-Leste and Indonesia.

#### **UN Special Rapporteur on Extreme Poverty**

"Ending impunity is an essential prerequisite to ensuring stability, peace and sustainability. The Special Rapporteur encourages the State to take measures to ensure that post-conflict justice and reconciliation is prioritized and that a legal framework is put in place to ensure that those responsible for serious crimes during the conflict are called to account for their deeds, and the victims of those crimes are able to access reparations. She also reminds the Government of Indonesia, the United Nations and the international community of the role they must play in ensuring that the perpetrators of crimes during the Indonesian occupation are brought to justice."

June 2012 report to Human Rights Council

### What happens next?

- Today, neither Indonesia, Timor-Leste nor the international community has the political will to bring these criminals to justice.
- The Commission of Experts report has never been discussed in the Security Council.
- UNMIT will leave Timor-Leste at the end of 2012, having failed to achieve justice, and future UN processes here will have less power and are not yet defined.
- UN policy and global consensus says that there can never be impunity for crimes against humanity. Chega!

A luta kontinua. We continue to demand that people who violate the law be held accountable for their crimes.

#### 5. Access to land

Land is the base of our socio-cultural lives.

Recent developments could increase injustice and conflict.

## Traditional land system before Portuguese colonization and Indonesian occupation

#### **Land functions**

- Determines our origin and identity
- Place occupied by our ancestors spirits
- Socio-cultural functions linked to tradition and cosmos
- Collective economic function

#### **Access to land**

- Inheritance
- Traditional system allowing right to collective use
- Property right allowed after occupying land for a long time



#### Land management

 Traditional collective management system at the family and village levels (Tara Bandu).

#### Consequences of colonization and occupation

#### Introduction of a new coercive system

- Forced displacement
- Transmigration
- Taxes
- Certificates
- Corruption and stealing

#### Changes in land functions

#### Land as a strategic tool to

- Reinforce power and domination
- Support Portuguese and Indonesian economy
- Increase people's dependency and vulnerability

#### Land as a commodity without soul

Privatization: communities lose rights to individuals.

Desertification: monocrop agriculture depletes soil.

## Land registration in Portuguese and Indonesian times

- 200,000 parcels already registered.
- 2,843 land titles issued by Portuguese.
- 34,965 land titles issued by Indonesians including 30% through corruption.

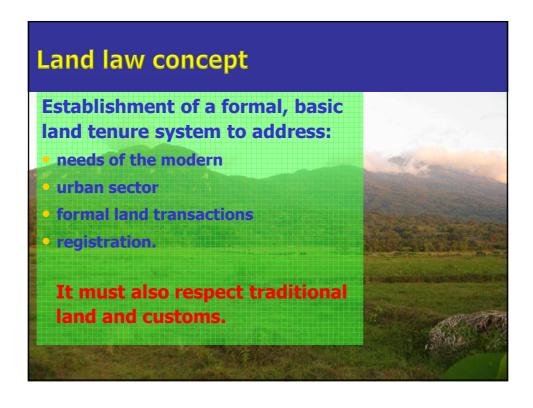
This system transferred land ownership from Timorese families and communities to more than 100,000 non-Timorese private owners.

#### Land law elaboration

In 2009, the Ministry of
Justice, with the support of
USAID, implemented the
cadastre and registration
system and created the
Special Regime for
Determination of Ownership
of Immovable Property,
Expropriation Law and Real
Estate Finance Fund Law.



These laws were elaborated with very limited community participation.



#### Who will benefit from these land laws?

- The State.
   Land "owned" by Portuguese and Indonesian
   administrations automatically becomes Timor-Leste state
   property without considering how the occupiers got it.
- People who got certificates during Portuguese and Indonesian times.
- Rich and powerful people.
   People with a lot of land and money can pay taxes and exert disproportionate influence.

## Likely consequences of the implementation of the Land Laws

#### **Social, cultural and economic impacts:**

- Land will become a commodity with no spiritual value.
- Degradation of our cultural system which is based on collective values.
- Land concentration in the hands of rich and powerful people.
- Increasing cases of eviction.
- Poor people will lose their land.
- Less land available for agriculture and production.
- Emergence of slums, landlessness and homelessness.

#### Thank you.

You will find more and updated information at

- La'o Hamutuk's website http://www.laohamutuk.org
- La'o Hamutuk's blog http://laohamutuk.blogspot.com/
- Reference DVD-ROM available from our office.

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