# Rights and Sustainability in Timor-Leste's Development

Presentation to ANU SSGM Seminar
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27 November 2013

# **Topics to discuss**

- 1. Petroleum dependency Timor-Leste is cursed by its (lack of diverse) resources.
- 2. The state budget and national economy are not sustainable.
- 3. If wishes were horses ... dreams should (mostly) be based on reality.
- 4. Justice and land rights (no time today, but in handout).

# History in one slide

- People have lived in Timor-Leste for at least 5,000 years.
- Portuguese colonized nearly 500 years ago.
  - They brought Catholicism but little development or education.
  - Onshore oil exploration started in 1890s.
- Australia, then Japan, invaded in 1941-45.
  - 40,000-60,000 Timorese killed in WWII, which didn't involve them.
- Portugal's military dictatorship resumed control in 1945.
  - Offshore oil exploration began in the 1960s.
- Portugal began decolonizing in 1974.
  - After Carnation Revolution brought down Portuguese dictatorship
  - TL declared independence 28 November 1975 ... but 10 days later
- lonesia invaded on 7 December 1975.
  Indonesia killed 100,000-200,000 Timorese in 24-year occupation.
  - Timor-Gap Treaty 1989; oil production started 1998.
- Referendum in 1999, then 2½ years of UN rule.
- Finally restored independence on 20 May 2002.
  - Oil income got much larger since 2005-2007.

# 1. Petroleum Dependency

**Timor-Leste is one of the most** petroleum-export dependent countries in the world. This determines our State, our economy and our future.

# **Basic Statistics**

- More than half of Timor-Leste's people live in poverty, and the number is growing.
- 80% of the people live in rural areas, largely by subsistence farming.
- About 1,500 Timorese children under 5 years old die from preventable conditions every year ... about 20 times the number of people who die from physical violence.
- More children die from diarrhea than malaria, and our malaria rate is among the highest in the world.
   Sanitation and malnutrition are endemic.

# **Basic Statistics**

By 2020, 250,000 more babies will have been born, and the only producing oil and gas fields will be used up.

How will they survive?

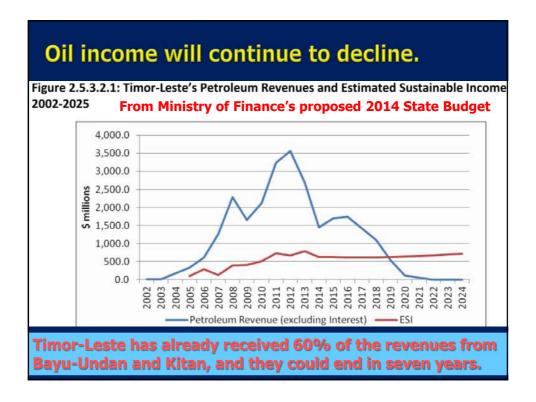
# **Petroleum Dependency**

- Projected state revenues in 2014:......
   \$2,380 million
   \$2,213 million (93%) will be from oil (incl. \$770m investment return)
   \$ 166 million (7%) will be from non-petroleum sources
- Non-oil GDP in 2011:...... \$1,046 million Petroleum GDP in 2011:..... \$3,463 million (81%)
- State activities, paid for with oil money, are about half of our "non-oil" economy, because some of this money circulates in the local economy.
- Balance of trade (2012): \$664m imports, \$31m exports.
- Petroleum "income" goes to the State, not the people.

South Sudan (and Equatorial Guinea?) are the only countries which depend more on oil and gas exports than Timor-Leste.

# Australia is more "oil-rich" than Timor-Leste

	Timor-Leste	Australia
Known oil and gas reserves per citizen	797 barrels	1,178 barrels
How long they will last at 2012 production rates	14 years	58 years



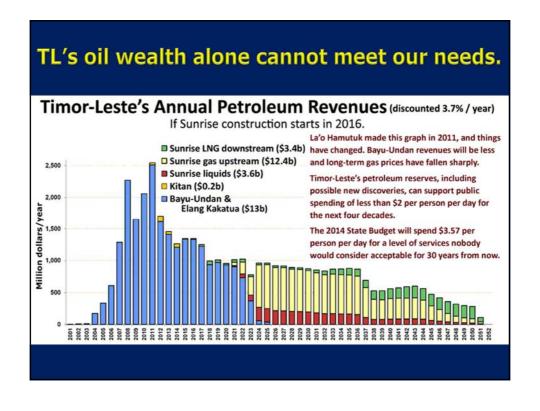
# Oil is running out quickly!

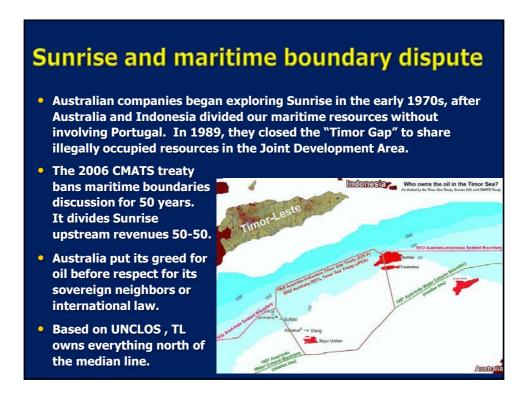
Table 2.5.3.2.2: Petroleum Wealth and the Estimated Sustainable Income (ESI), \$ millions

	2013 BB1	2014 Budget	2015	2016	2017	2018
Estimated Sustainable Income (PWx3%)	787.0	632.3	638.7	628.4	616.0	612.8
Total Petroleum Wealth (PW)	26,231.7	21,076.3	21,291.0	20,947.4	20,534.9	20,425.9
Opening PF Balance	10,776.7	14,058.5	15,369.0	16,431.1	17,548.5	18,723.9
Net Present Value of Future Revenues	15,455.0	7,017.8	5,922.0	4,516.3	2,986.4	1,702.0

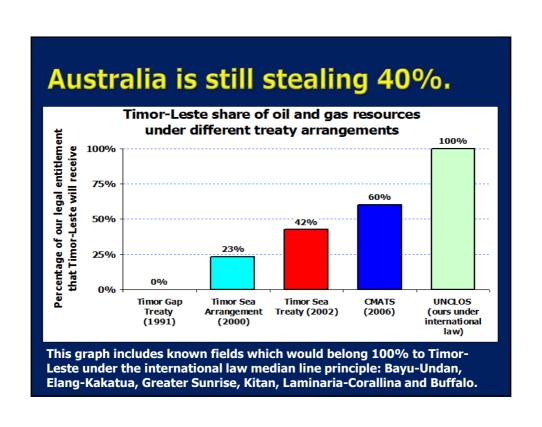
Source: Petroleum Fund Administration Unit

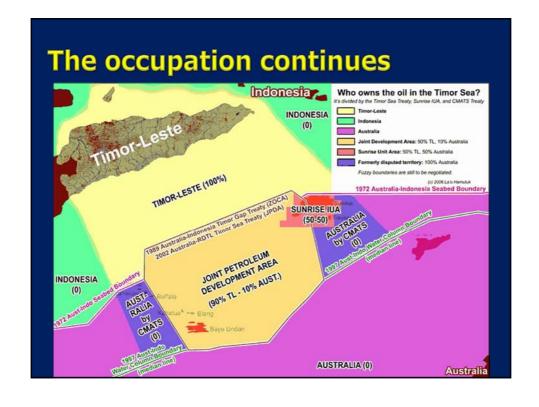
This table, from the 2014 budget proposal, shows how quickly our future revenues will decline, as the ESI falls every year.

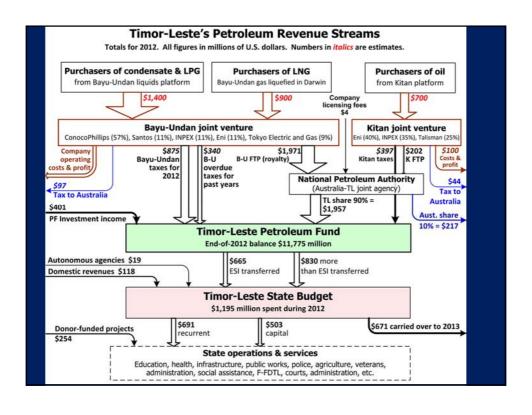


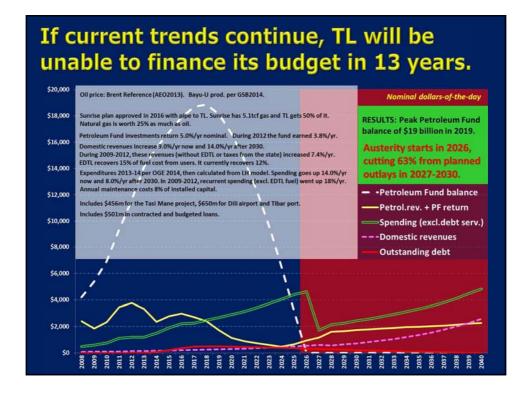


# Conspiring to steal Timor's wealth 1989: Foreign ministers Gareth Evans and Ali Alatas toast the signing of the Timor Gap Treaty while flying over the Timor Sea.









# Signs of the "resource curse" (1)

- Acting as if the oil money will last forever Bayu-Undan and Kitan will be dry by 2020.
- Borrowing today, to repay tomorrow
   TL will borrow \$502 million in the next six years, often for projects with little chance of return.
- Lack of realistic long-term planning
   The Strategic Development Plan 2011-2030 is but a dream.
- Seeing money as the solution to every problem It's easier to buy a scholarship than to build a university.
- Spending without thinking
   Recurrent expenditures go up more than 20%/year; projects often produce little result or return.

# Signs of the "resource curse" (2)

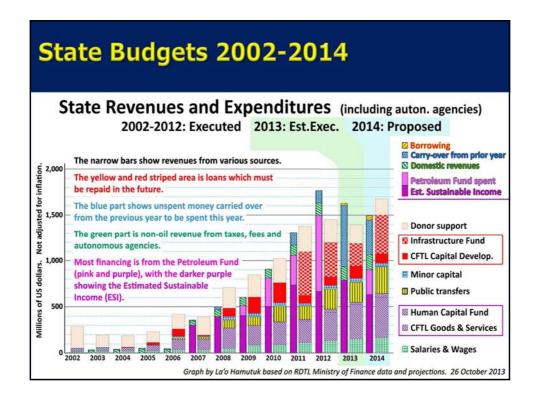
- Import dependency
   In 2011, TL's non-oil balance of payments deficit was \$1.5 billion.
- Inflation from little local productive capacity
  Our productive economy cannot absorb the cash in circulation
- Ignoring non-oil development and revenues
- Benefits go mostly to the urban elite.
   Most people won't use highways, airports and oil facilities ... but will share the costs of paying for them.
- Petroleum "captures" decision-making.

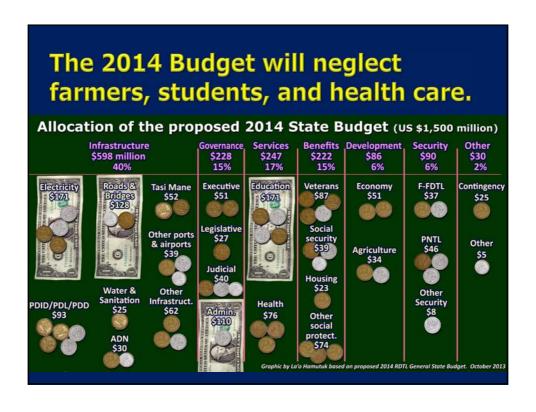
  Agriculture, tourism, small industries, etc. don't get a "fair go."

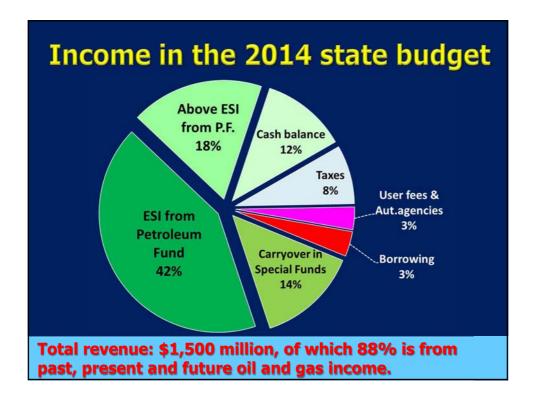
# 2. Unsustainable budget and economy

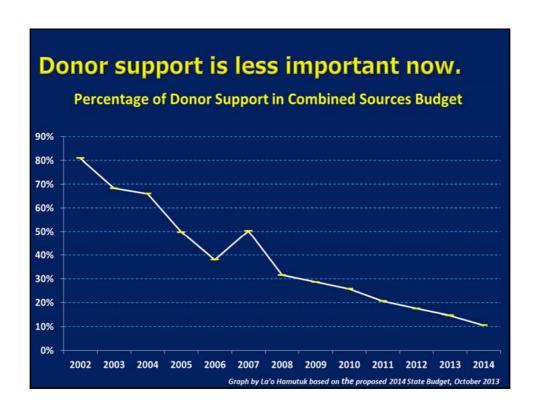
Timor-Leste has almost no industry and a tiny private sector.

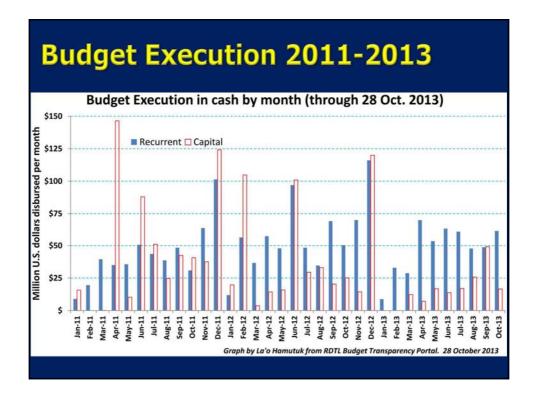
Our State Budget has grown faster than nearly every country in the world.

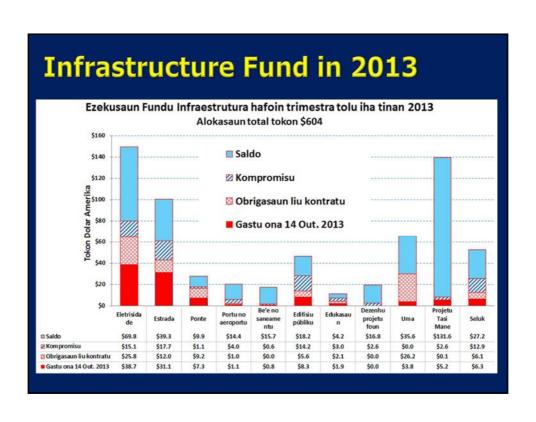










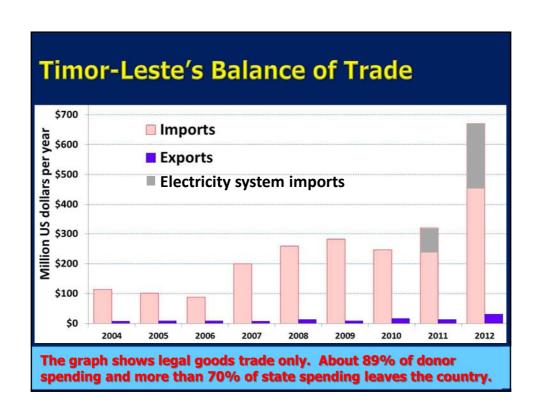


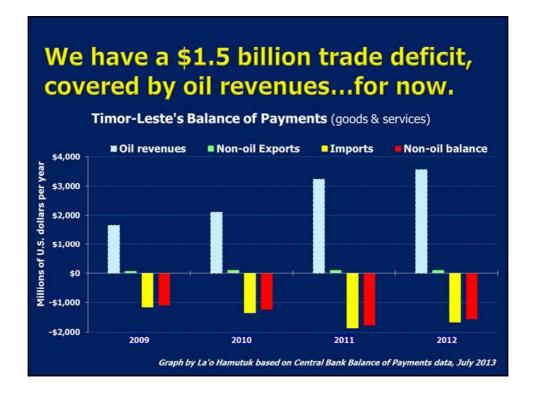
# **Real Threats to Real Security**

- Human security is health care, food, education, employment, housing, etc.
- 20 times as many Timorese children under five die from avoidable conditions as people are killed by violence.
- These children will not be helped by police, soldiers or judges, but many donors prioritize the "security sector," seeing everything through a conflict lens.
- We must diversify our economy and strengthen our people and workers to prepare for the day our oil runs out and we can no longer pay for imports.









# Timor-Leste changes every year.

# Population

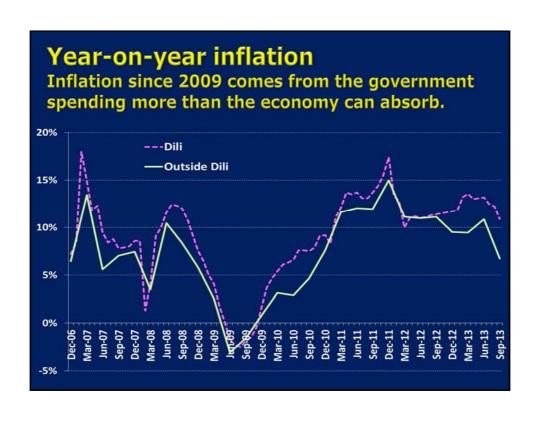
is increasing 2.4% per year, doubling in less than 29 years (the post-war "baby boom" will become parents).

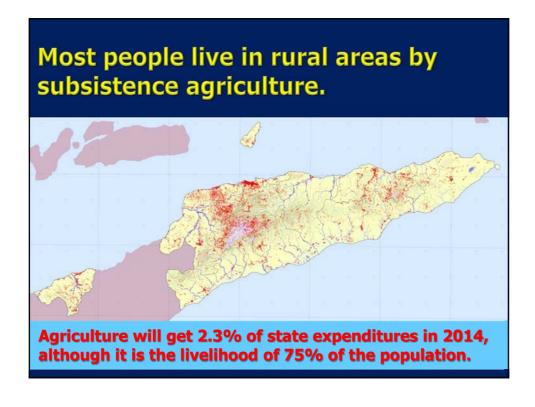
# Inflation

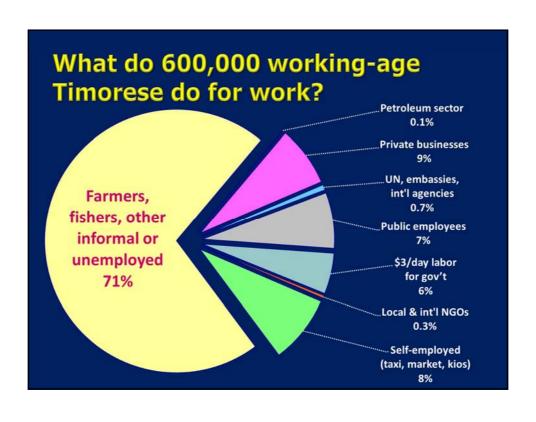
Consumer prices increased more than 11% during 2012.

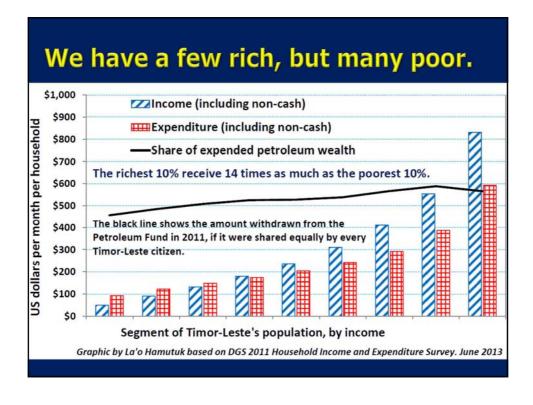
People's needs and desires will increase as the nation develops.



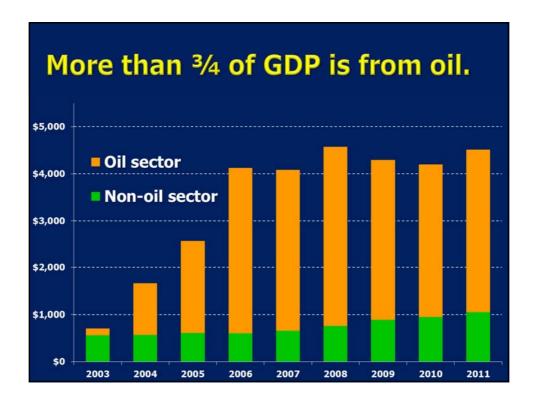


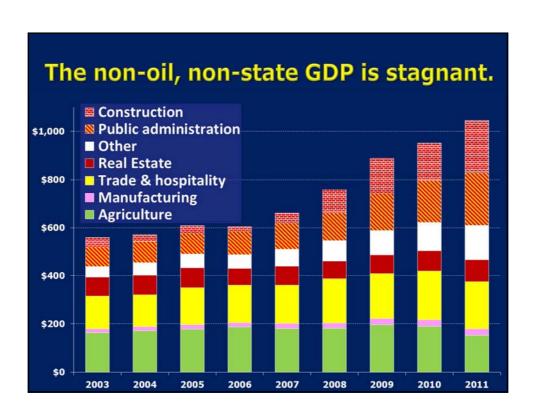


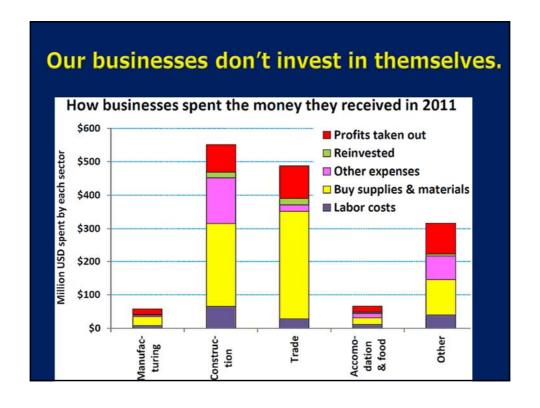




able 2.11 vve	alth quintiles		0	and ne	alth Sur	vey 200	75-2010	
	ition of the de	jure populatio	n by wealth q	uintiles, accor	ding to residen	ice and regio	n, Timor-Leste	
esidence/		Wealth quintile						
egion	Lowest	Second	Middle	Fourth	Highest	Total	population	
esidence								
Urban	4.5	6.1	9.3	22.2	57.8	100.0	15,852	
Rural	24.6	24.2	23.3	19.2	8.7	100.0	51,134	
istrict								
Aileu	20.6	27.9	25.1	18.2	8.2	100.0	2,785	
Ainaro	30.9	32.2	19.7	12.1	5.2	100.0	3,830	
Baucau	26.9	28.9	19.3	13.4	11.5	100.0	7,590	
Bobonaro	15.2	19.7	26.1	27.8	11.1	100.0	6,323	
Covalima	17.2	17.7	23.1	25.1	16.8	100.0	3,993	
Dili Ermera	9.8	2.1 30.2	6.5 31.9	20.1	71.0 6.6	100.0	10,905 8,132	
Lautem	28.0	16.7	20.4	24.5	10.4	100.0	4,547	
Liquiçá	15.7	18.8	25.3	25.1	15.2	100.0	4,082	
Manatuto	22.2	10.9	22.5	27.7	16.8	100.0	3,088	
Manufahi	28.3	25.1	18.1	16.6	12.0	100.0	2,699	
Oecussi	46.6	17.1	14.4	14.2	7.6	100.0	4,281	
Viqueque	35.3	25.5	17.4	13.0	8.7	100.0	4,730	
Total	19.9	19.9	20.0	19.9	20.3	100.0	66,985	







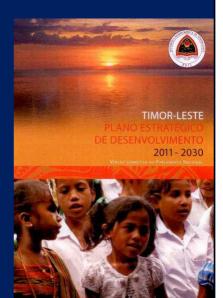
# 3. Unrealistic dreams

Current plans for development will not sustainably improve people's lives.

They rely on Greater Sunrise gas, which is limited and may never come to TL's land or treasury.

# **The Strategic Development Plan**

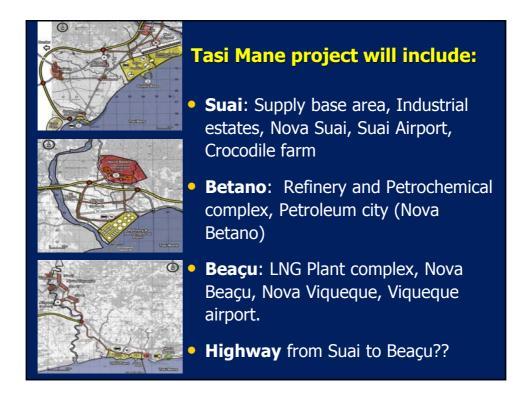
- Issued July 2011, promises to make TL an Upper Middle Income Country by 2030.
- A vision and dream, not a realistic plan.
- Focuses on physical infrastructure, not sustainable development.
- Will require loans and spending beyond TL's means.



# Tasi Mane petroleum infrastructure project

- In 2010, TL began the South Coast Petroleum Corridor.
- During 2011-2013, TL spent \$35 million
- Total project costs could exceed \$2 billion (much more if Timor-Leste pays for the refinery, pipeline or LNG plant).
- The new budget allocates \$46m in 2014 and \$320m in 2015-2018, but leaves a lot out.

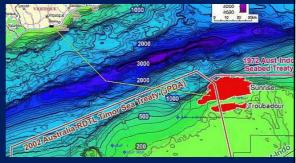


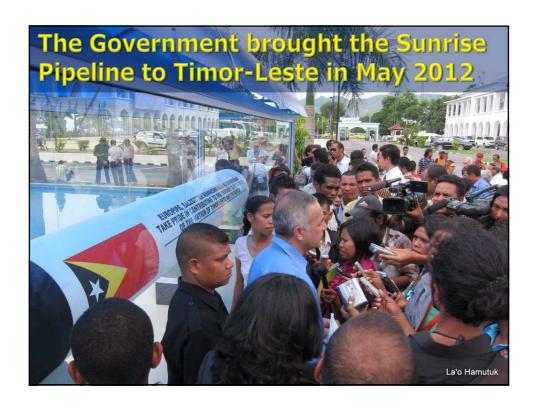


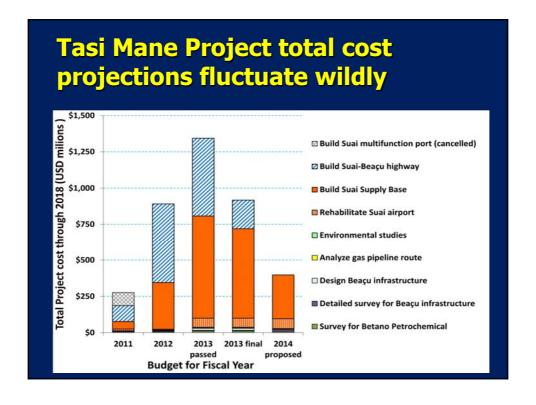


# The Greater Sunrise stalemate

- The project is stalled because Timor-Leste and the companies do not agree on how it should be developed.
- Woodside and its partners Shell, ConocoPhillips and Osaka Gas believe a floating LNG plant in the sea is the most profitable.
- Timor-Leste wants a pipeline from Sunrise to Beaçu, to get more tax revenues and anchor the Tasi Mane project.
- Under contracts and treaties, the companies can choose the path, but both governments need to approve it.
- TL can withdraw from CMATS any time before a development plan is approved.





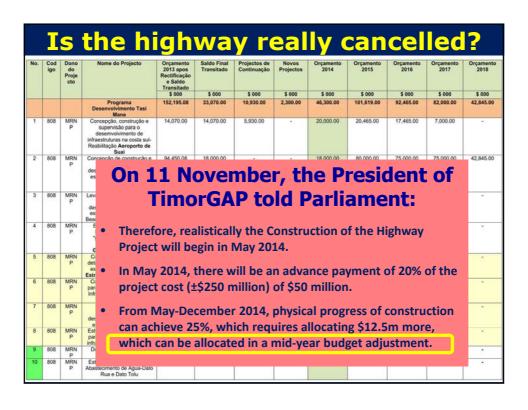


# **Problems with the Tasi Mane project**

- It makes TL more dependent on the oil and gas sector.
- Dubious concepts and planning; it is unlikely to provide a reasonable return on investment.
- It neglects sustainable development (agriculture, tourism, small industries etc.), exemplifying the obsession with oil.
- Nearly all the money spent will go to foreign companies, providing hardly any local jobs or subcontracts.
- It will create social conflict, take up land, displace people, worsen health and degrade and endanger the environment.
- Cost projections leave out most expenditures, including nearly all of the highway, LNG plant and refinery.
- What if Sunrise gas doesn't come to Timor-Leste?

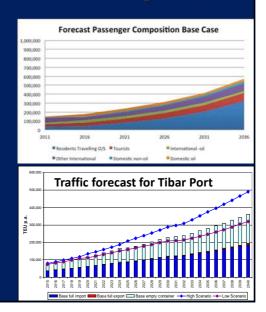
The Government has made many unrealistic promises to local communities about profit-sharing, jobs and other benefits.

No. Cod Dono igo do Proje cto	do Proje	o oje		Nome do Projecto	Nome do Projecto	Nome do Projecto	Orçamento 2013 apos Rectificação e Saldo Transitado	Saldo Final Transitado	Projectos de Continuação	Novos Projectos	Orçamento 2014	Orçamento 2015	Orçamento 2016	Orçamento 2017	Orçamento 2018
				\$ 000	\$ 000	\$ 000	\$ 000	\$ 000	\$ 000	\$ 000	\$ 000	\$ 000			
			Programa Desenvolvimento Tasi Mane	152,195.08	33,070.00	10,930.00	2,300.00	46,300.00	101,619.00	92,465.00	82,000.00	42,845.00			
10	808	MRN P	Concepção, construção e supervisão para o desemvolvimento de infraestruturas na costa sul- Reabilitação Aeroporto de Suai	14,070.00	14,070.00	5,930.00	•	20,000.00	20,465.00	17,465.00	7,000.00				
2	808	MRN P	Concepção de construção e supervisão para o desemvolvimento de Infra- estrutura na costa sul em Suai - Base de Fornecimentos	94,450.08	18,000.00		•	18,000.00	80,000.00	75,000.00	75,000.00	42,845.00			
3	808	MRN P	Levantamento detalhado do local para o desemvolvimento de Infra- estrutura na costa Sul em Beaco-Pre Feed LNG Beasu	546.00		5,000.00		5,000.00	1,154.00			-			
4	808	MRN P	Betano Petrochemical- Estudo detailhado de "geotechnical e marine survey" - Estudo Geotechnico - Betano	3,550.00	1,000.00	•	7.	1,000.00		•					
5	808	MRN P	Construção e supervisão detalhadas relativamente a estradas e Pontes - Auto Estrada Sual-Betano-Beaco	34,040.00	**		7	25	954		28	Z.			
6	808	MRN P	Concepção e Supervisão para o desemvolvimento de Infra-estrutura na costa Sul em Beaco	2,954.00	-		2				-	-			
7	808	MRN P	Analise da Rota do Gazoduto para o desemvolvimento de Infra- estruturas na Costa Sul	1,097.00				-							
8	808	MRN P	Estudos ambientais (S/B/B) para o desenvolvimento de infra-estruturas na costa Sul	1,488.00	- 80		*:	*:			•	3			
9	808	MRN	Desenho Plano Urbano - Suai	2.5	ŧ		2,000.00	2,000.00	70%		*				
10	808	MRN P	Estudo e Levantamento de Abastecimento de Agua-Dato Rua e Dato Tolu	ia.			300.00	300.00		•	•0				



# Overbuilding ports and airports

- IFC is encouraging Timor-Leste to build a port and airport far beyond realistic traffic expectations.
- How will the country pay for a \$6 billion annual trade deficit after the oil is gone?



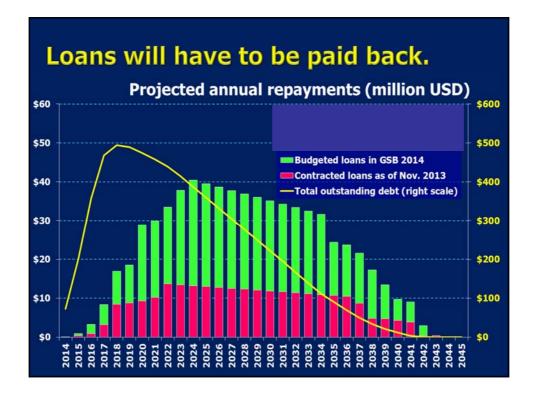
# TL is going deeper into debt.

- Laws since 2009 paved the way for foreign loans.
- Last year, Timor-Leste signed contracts to borrow \$107 million from Japan and the ADB.
- This month, it signed for \$90 million more from the ADB and World Bank.
- During 2014-2018, it hopes to borrow half a billion dollars. See the proposed infrastructure budget:

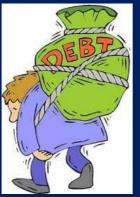
2014	2015	2016	2017	2018
\$51m	\$117m	\$158m	\$140m	\$37m



Currently announced loans  Droft 2014 State Book 6 - Special Funds												
No.	Cod		Nome do Projecto	Orçamento 2013 apos Rectificação e Saldo Transitado	Transitado	Projectos de Continuação	Novos Projectos	Orçamento 2014	Orçamento 2015	Orçamento 2016	Orçamento 2017	Orçamento 2018
	-			\$ 000	\$ 000	\$ 000	\$ 000	\$ 000	\$ 000	\$ 000	\$ 000	\$ 000
			Programa de Emprestimos	43,588.00	18,108.00	30,940.50	2,000.00	51,048.50	117,270.00	158,150.00	139,501.50	37,000.00
1	809	MOF/ MOP	Construção e supervisão estradas Dili-Liquiça (L) e Alinhamento de Estradas desde Cruzamento Tibar a Rotunda Lafatic Quatro Vias	5,000.00	540.00	5,314.50	*1	5,854.50	5,000.00	1,500.00		
2	809	MOF/ MOP	Construção e supervisão estradas Tibar-Gleno (L)	5,000.00	540.00	8,686.00	*	9,226.00	5,000.00	3,500.00	999.50	
3	809	MOF/ MOP	Construção e supervisão de estradas Dili-Manatuto- Baucau (L)	3,088.00	1,778.00	8,940.00		10,718.00	20,000.00	27,000.00	9,672.00	25
4	809	MOF/ MOP	Construção e supervisão de estradas Manatuto-Natarbora (L)	250.00	250.00	8,000.00	*	8,250.00	24,270.00	18,150.00	9,330.00	
5	809	MOF/ MOP	Construção e supervisão de estradas Aileu-Maubesse e Ainaro (L)	10,000.00	5,000.00		•	5,000.00	10,000.00	17,000.00	8,000.00	
6	809	MOF/ MOP	Drenagem de Dili (Esgoto) (L)	20,000.00	10,000.00	*)	*	10,000.00	10,000.00	20,000.00	10,000.00	
7	809	MOF/ MOP	Construção e supervisão de estradas Ainaro-Cassa (L)	250.00	*	*			5,000.00	10,000.00	3,500.00	1.5
8	809	MOF/ MOP	Construção e supervisão de estradas Aituto-Hatubuliko- Letefoho-Ermera-Gleno (L)	•	8			•	3,000.00	12,000.00	30,000.00	15,000.00
9	809	MOF/ MOP	Construção e supervisão de estradas Kuncing-Solerema (L)	0	*	*			5,000.00	12,000.00	3000	0
10	809	MOF/ MTC	Construção e supervisão do Aeroporto Internacional Nicolau Lobato [Runway + Terminal phase I]	0	•		2,000.00	2,000.00	15,000.00	25,000.00	40,000.00	14,000.00
11	809	MOF/ MOP	Construção e supervisão de estradas Baucau-Lautem	0					15,000.00	12,000.00	25,000.00	8,000.00



# Important to consider



- Implementing the SDP will require billions of dollars in loans, probably at commercial rates.
- Even at concessional rates, repaying a loan will permanently reduce money in the Petroleum Fund. The yen loan makes us hostage to a strong dollar.
- TL's oil and gas are small and non-renewable, and future oil prices are unpredictable.
- TL will have to make loan repayments before spending money on people's needs or developing other sectors.
- Our children and grandchildren will inherit the debt after the oil wells have run dry.

# 4. Impunity and accountability

Impunity for past crimes undermines future stability, security and rule of law.

# Impunity and accountability for crimes against humanity

- 1975-1999: Indonesian invasion and occupation killed about 180,000 people in a systematic and planned policy executed throughout Timor-Leste.
- 2000: Indonesian Commission on Human Rights Abuses in TL (KPP HAM) reported on 1999 crimes and recommended an international mechanism.
- 2001-2004: UN-supported Serious Crimes Unit indicted 391 people for 1999 crimes. All Indonesian and most Timorese indictees live free in Indonesia.
- 2001-2005: TL's Commission for Reception, Truth and Reconciliation (CAVR)
  researched history and encouraged reconciliation among Timorese. Its
  extensive report made 200 recommendations, including that if other processes
  fail, the UN should create an international tribunal.
- 2005: UN Commission of Experts (COE) reviewed legal processes to date and recommended creating an international mechanism.
- 2005: TL and Indonesian governments created the Commission of Truth and Friendship (CTF) using diplomacy to avoid individual accountability.

Until today, not one legitimate process in Indonesia or Timor-Leste has held major criminals accountable.

# Indonesia's occupation included many massacres.



Above: 1983 massacre in Kraras, Viqueque

Right: Commemorating the 10<sup>th</sup> anniversary of the 1999 Suai Church massacre. Indicted ringleader Maternus Bere was illegally freed due to Indonesian pressure on TL's leaders.





# **UN Serious Crimes Unit Special Panel**

The UN-supported Serious Crimes Unit indicted 391 people for 1999 crimes, tried 87 Timorese and convicted 84.

All Indonesian indictees and most Timorese are living free in Indonesia, and recent efforts to prosecute were blocked by political interference.



# 2004: President Xanana Gusmão and indicted ex-General Wiranto

The Serious Crimes
Unit issued an arrest
warrant for former
Indonesian military
chief Wiranto for
Crimes Against
Humanity weeks
before this photo was
taken in Bali.

Wiranto later ran twice for President of Indonesia.





# Ongoing impunity creates insecurity.

- Today, all the main perpetrators of crimes against humanity during the Indonesian occupation are free in Indonesia, including everyone responsible for the 99% of occupation-related killings committed between 1975 and 1998.
- They are all protected by the Indonesian government, and many hold high Indonesian political and military positions.
- This ongoing impunity greatly threatens peace, security, democracy, rule of law and moral values in both Timor-Leste and Indonesia.

# **UN Special Rapporteur on Extreme Poverty**

"Ending impunity is an essential prerequisite to ensuring stability, peace and sustainability. The Special Rapporteur encourages the State to take measures to ensure that post-conflict justice and reconciliation is prioritized and that a legal framework is put in place to ensure that those responsible for serious crimes during the conflict are called to account for their deeds, and the victims of those crimes are able to access reparations. She also reminds the Government of Indonesia, the United Nations and the international community of the role they must play in ensuring that the perpetrators of crimes during the Indonesian occupation are brought to justice."

June 2012 report to Human Rights Council

# What happens next?

- Today, neither Indonesia, Timor-Leste nor the international community has the political will to bring these criminals to justice.
- The Commission of Experts report has never been discussed in the Security Council.
- UNMIT left Timor-Leste at the end of 2012, having failed to achieve justice.
- UN policy and global consensus says that there can never be impunity for crimes against humanity. Chega!

A luta kontinua. We continue to demand that people who violate the law be held accountable for their crimes.

# 5. Access to land

Land is the base of our socio-cultural lives.

Recent developments could increase injustice and conflict.

# Traditional land system before Portuguese colonization and Indonesian occupation

### **Land functions**

- Determines our origin and identity
- Place occupied by our ancestors spirits
- Socio-cultural functions linked to tradition and cosmos
- Collective economic function

### **Access to land**

- Inheritance
- Traditional system allowing right to collective use
- Property right allowed after occupying land for a long time



### Land management

 Traditional collective management system at the family and village levels (Tara Bandu).

# Consequences of colonization and occupation

### Introduction of a new coercive system

- Forced displacement
- Transmigration
- Taxes
- Certificates
- Corruption and stealing

# **Changes in land functions**

### Land as a strategic tool to

- Reinforce power and domination
- Support Portuguese and Indonesian economy
- Increase people's dependency and vulnerability

### Land as a commodity without soul

Privatization: communities lose rights to individuals.

Desertification: monocrop agriculture depletes soil.

# Land registration in Portuguese and Indonesian times

- 200,000 parcels already registered.
- 2,843 land titles issued by Portuguese.
- 34,965 land titles issued by Indonesians including 30% through corruption.

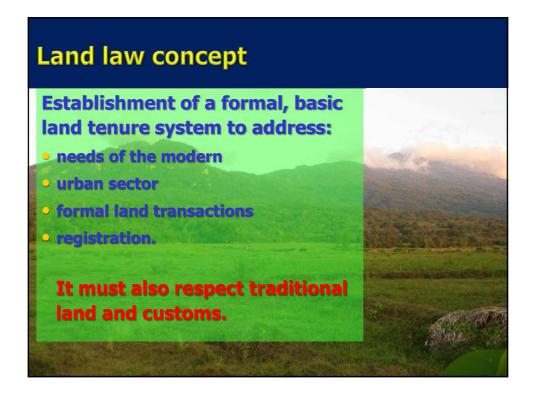
This system transferred land ownership from Timorese families and communities to more than 100,000 non-Timorese private owners.

# Land law elaboration

In 2009, the Ministry of Justice, with the support of USAID, implemented the cadastre and registration system and created the Special Regime for Determination of Ownership of Immovable Property, Expropriation Law and Real Estate Finance Fund Law.



These laws were elaborated with very limited community participation.



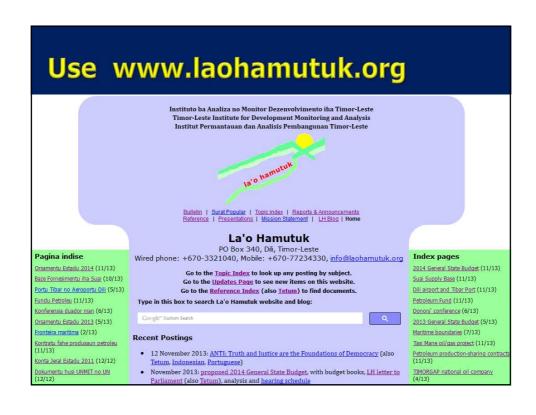
# Who will benefit from these land laws?

- The State.
   Land "owned" by Portuguese and Indonesian
   administrations automatically becomes Timor-Leste state
   property without considering how the occupiers got it.
- People who got certificates during Portuguese and Indonesian times.
- Rich and powerful people.
   People with a lot of land and money can pay taxes and exert disproportionate influence.

# Likely consequences of the implementation of the Land Laws

### Social, cultural and economic impacts:

- Land will become a commodity with no spiritual value.
- Degradation of our cultural system which is based on collective values.
- Land concentration in the hands of rich and powerful people.
- Increasing cases of eviction.
- Poor people will lose their land.
- Less land available for agriculture and production.
- Emergence of slums, landlessness and homelessness.



# Thank you.

You will find more and updated information at

- La'o Hamutuk's website http://www.laohamutuk.org
- La'o Hamutuk's blog http://laohamutuk.blogspot.com/
- Reference DVD-ROM available from our office.

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