EXECUTIVE SUMMARY

In September 2019, year-on-year (YoY) inflation in Timor-Leste was 1.0%, meaning that Timor-Leste has experienced positive inflation for over two years following the deflationary period in 2016. This rate has remained below the 4%-6% target range set out in the Government’s Strategic Development Plan. Quarter-on-quarter (QoQ) inflation in September was 0.1%, a 0.1pp increase on the June 2019 QoQ rate.

Timor-Leste still enjoys a low level of inflation. Due to the significant weight of food and non-alcoholic beverages in the CPI basket and the high proportion of food imported into Timor-Leste every year, international food prices remain one of the key drivers of the overall CPI rate, and the MoF continues to monitor price levels. The World Bank (WB) food price index decreased 2% year on year in June. This moderates earlier upward swings in food prices. Domestic food prices rose in September, though these remained muted at 1.6% and it is expected that the current world food markets will continue to provide a moderating impact on prices in the near future. A 9.0% increase in education costs will affect annual inflation in Timor-Leste throughout 2019, though this is lower than the 16.6% increase in 2018.

TRENDS IN INFLATION

In September 2019 YoY inflation in Timor-Leste was 1.0%; this means that a basket of goods and services that cost $100.00 in June 2018 will now cost $101.00 in June 2019—on average, prices are slightly up compared to one year ago. YoY inflation is lower than the rate seen in September last year of 2.9%. QoQ inflation in September 2019 was 0.1%.

Over the last few years, inflation in Timor-Leste has fluctuated widely (see Figure One). After a lengthy period of double-digit inflation between March 2011 and September 2013, inflation decreased dramatically and fell below the Government’s 4%-6% target range in January 2014. By November 2015, Timor-Leste experienced deflation due to falling international oil and food prices. This episode of deflation ended with zero inflation in December 2016 and Timor is now experiencing positive but low inflation.
YoY core inflation\(^1\), which excludes the prices of particularly volatile items eg food and non-alcoholic beverages, decreased in September 2019, to 1.6% on the year. Core-inflation is down from June 2019 (when it was 0.8%) with education (+9.0%) and Alcohol and Tobacco (+09%) increasing noticeably.

Figure One: Year-on-Year Inflation in Timor-Leste

The CPI inflation series has been re-weighted as of September 2018, entering its third series. Figure Two shows the two weighted baskets. Notably, food and non-alcoholic beverages have fallen from approximately 64% to 56% of Timor-Leste’s CPI basket\(^2\). Food and non-alcoholic beverages still make up the most important part of the basket, as half of Timorese household expenditure is spent on this group. Thus price movements in this group will have a significant impact on the overall rate of inflation and the purchasing power of the Timorese citizens. YoY food and non-alcoholic beverage inflation in September 2019 was 1.6%, lower than the rate of 2.1% witnessed last September and continuing its stable positive trend during 2019 because student registration at the beginning of the year.

Figure Two: Series weights in CPI Basket, 2\(^{nd}\) and 3\(^{rd}\) series (these represent different weightings of categories)

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\(^1\) Calculated by the National Directorate of Economic Policy
\(^2\) Timor-Leste’s CPI basket is made up of the ten expenditure groupings seen in Figure Two.
Over the past 12 months there have been significant price changes in the following expenditure classes:

- Education (9.0%)
- Food and non-alcoholic beverages (1.6%)

The re-weighting means that a certain category’s contribution may not indicate price movements clearly. For example, the reduction in the food and non-alcoholic beverage weight means its contribution is negative, even though its prices have increased. However, it can still be useful to see where changes in the index are coming from.

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Footnotes:

3 Expenditure classes are the sub-categories within an expenditure group in a CPI index.
Bearing this in mind, the largest **upwards** contributions (see Figure Three) to the overall year-on-year inflation rate in September 2019 came from:

- Food and Alcoholic Beverages (1.31 pp (percentage points))
- Education (0.31pp)
- Alcohol and Tobacco (0.08 pp)

The increase in both Food and alcoholic Beverages and Education is driven by the re-weighting – in fact, prices in the Food and Alcoholic and Education classes increase year-on-year. Alcohol and tobacco was driven by a 0.9% decrease in tobacco as well as an increase in its weight.

The **deflationary** contributions (see Figure Three) to the overall year-on-year inflation rate in March 2019 came from:

- Furnishing and Household Equipment (-0.22pp)
- Transport (-0.14pp)

Even though the contribution is negative, because the index weight for this category reduced, the Furnishing and Household Equipment beverages index Decrease-0.6%. The annual price decrease is driven by increases of 2.2%Goods and services for routine household maintenance, -1.1% in Household appliances and0.0% in dairy. Transport prices decreased by -0.5%, but again the weight has been reduced.

*Figure Three: Contribution to Overall YoY Inflation Rates taking into account the CPI weights (March 2019)*

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4 See concepts and terminology section for further explanation
CAUSES OF INFLATION

International Factors

An appreciation (depreciation) of the US dollar against the currencies of Timor-Leste’s major trading partners will put downward (upward) pressure on the price of imports in Timor-Leste. However, the effects of exchange rate and international commodity price movements on prices in Timor-Leste are likely to be felt some time after they occur, as it takes time for the change in the price of imported goods to feed through to a change in the price of consumer goods. For this reason exchange rate movement over the June 2018 to June 2019 period is analysed.

Between September 2018 and September 2019 Timor-Leste’s nominal effective exchange rate (NEER) depreciated by -0.6%; this appears to have been driven by the depreciation of the US dollar against the Indonesia Rupiah (-4.8%) but impact was lessened by an appreciate against the Korean won (4.1%) and Australian dollar (7%). Over this period the US dollar also depreciated by -0.3% against a weighted Thai baht and Vietnamese dong basket. This slight depreciation placed some upwards pressure on rice prices (as Thailand and Vietnam export large quantities of rice to Timor-Leste) and therefore inflation, as rice has a large weight in the CPI index.

Between June 2018 and June 2019, crude oil (Brent) decreased by -1.7%, reflecting the recent decrease in oil prices witnessed since the last quarter of 2019. International food prices have generally been declining recently, and the Work Bank (WB) food price index changed -2.0% for the month June 2018 to June 2019.

Figure Four: Indices of International Factors affecting Inflation in Timor-Leste

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5 Within this section inflation refers to YoY inflation
6 World Bank Pink Sheet, updated April 2019
Domestic Factors

The increases in government spending during 2014 and 2015 were broadly sustained up to mid-2017, when year on year public spending fell (see figure five). This fall in government spending continued in 2018 until the last quarter, when there was a large upswing in spending. This increase appears to be continuing in 2019. A rise in government expenditure, particularly recurrent expenditures such as transfers and salaries & wages, can have an inflationary impact on the economy. This is currently not the case in Timor-Leste; however, this is likely the result of a combination of other factors:
• The international conditions, such as falling or stable oil prices, as discussed above, may outweigh the domestic deflationary pressure coming from lower Government expenditure.
• Increases in government expenditure often result in an increase in imports which can mediate the inflationary impact.
• Other domestic factors such as changes to the supply side of the economy or non-Government aggregate demand may have different impacts on inflation to changes in expenditure.

Figure Five: Year-on-Year Nominal Growth in Quarterly Recurrent and Total Expenditure (%)

The growth in the money supply of an economy is also likely to have some influence on inflation. Taking the average change in money supply across the year to September 2019, a -0.8% decrease was witnessed. This may have impacted upon inflation.

 Tradable and non-tradable

Tradable goods and services refer to those whose prices are largely determined on the world market, and all other goods and services are non-tradable. This enables splitting out the inflationary (or deflationary) pressures coming from international or domestic sources. Chart six below shows that the deflationary period during 2016 was driven by the falling price of tradable goods and services, at a time when non-tradable prices remained stable. Since 2017 both types of prices have remained low and positive. The reduction in inflation at the end of 2018 is from a combination of tradable and non-tradable price movements. The recent uptick in inflation

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7 This measures the year-on-year growth in quarterly nominal expenditure, i.e. the growth rate in Q1 2018 measures the change between nominal expenditure in Q1 2018 and Q1 2019.
8 Taking the average change in money supply for the last 12 months compared to the previous 12 months.
between June and September 2019 was largely due to non-tradable price movements which increased more than non-tradable.

*Figure Six Timor-Leste CPI – Tradable and Non-Tradable:*

**CONSEQUENCES OF INFLATION**

Inflation will cause households’ purchasing power to fall, if increases in household income are lower than the increases in inflation. This situation is more likely to occur in a high inflation environment. Inflation which reduces consumers’ purchasing power can reduce living standards and may increase poverty. Thus the current low inflation level is consistent with the Government’s poverty reduction strategy.

**INFLATION OUTLOOK**

YoY inflation is likely to remain below the SDP target range (4%-6%) in the near term but with a small increase on current rates. The following factors are likely to have an impact on future rates of inflation in Timor-Leste:

**International commodity prices:** between June 2019 and September 2019, international food prices increased (2.0%) and between June 2019 and September 2019 the price of crude oil decreased (0.5%). As changes in commodity prices have a lagged effect on inflation in Timor-Leste, these price changes may impact inflation in Q4 2019. Given the weight of food and oil in TL’s CPI basket, it is likely that these commodity price movements will have offsetting impacts on inflation. In the medium to long-term, the World Bank nominal commodity price
forecasts show energy rising and food prices stable; this is expected to place some upward pressure on inflation, in line with current trends.

**International exchange rates:** between June 2019 and September 2019 Timor-Leste’s NEER appreciated 1.7%, and the Vietnamese dong and Thai baht weighted basket depreciated-0.2%. Overall these changes put only very mild impacts on inflation.

**Government expenditure:** the increase in Government expenditure in 2019 will likely result in increased inflationary pressure. The extent to which this will result in higher inflation depends on whether this amount, and on the impact of other factors and the economy’s absorptive capacity.

**Figure Six: Forecast Commodity Price Indices (World Bank)**

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**ANNEX 1: CONCEPTS AND TERMINOLOGY**

**Consumer price inflation** is the rate at which the prices of goods and services bought by households increase or decrease.

The **Consumer Price Index (CPI)** is used to measure consumer price inflation. To understand CPI think of a large basket containing the goods and services bought by households, the CPI estimates the change to the total cost of the basket on a monthly basis.

**Year-on-year (YoY) inflation** is the most commonly used measure and is calculated by comparing the price index from a given period with the same month in the previous year. For example, the year-on-year inflation in September 2019 measures the percentage change in prices between September 2018 and September 2019.

**Quarter-on-quarter inflation (QoQ)** is calculated by comparing the price index from the last month of a given quarter (March, June, September or December) with the last month of the previous quarter. Thus quarter-on-

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10 The CPI is a weighted index meaning that the influence on the CPI index of a given item is dependent on the item's share in total household consumption.
quarter inflation in September 2019 measures the percentage change in prices between June 2019 and September 2019.

**Month-on-month inflation (MoM)** is calculated by comparing the price index from the latest month to the previous month. Thus the month-on-month inflation in June 2019 measures the percentage change in prices between Augusts 2019 and September 2019.

**Contribution to inflation rate** measures the contribution to the overall rate of inflation of a grouping of goods and services, a groups contribution to the overall rate of inflation is determined by its growth rate and weight within the series.

**Nominal effective exchange rate (NEER)** is the weighted average value of a country’s currency relative to the currencies of its major trading partners.

**Core inflation** is a measure of inflation which excludes certain items that face volatile price movements. Core inflation eliminates products that can have temporary price shocks because these shocks can cause a divergence from the overall trend in inflation giving a false measure of inflation.

**Purchasing Power** measures the quantity of goods and services which can be purchased with a unit of currency. All else being equal inflation decreases the amount of goods and services a consumer is able to purchase with their monthly salary.

Timor-Leste’s Consumer Price Index is published monthly by General Directorate of Statistics (MPF). This index is divided into 10 specific groups representing specific sets of commodities such as food and non-alcoholic beverages, housing and transport. In addition, separate consumer price indices are compiled for both Dili and the districts.

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**ANNEX 2: NOTES**

This bulletin is produced by the National Directorate for Economic Policy, Ministry of Finance, on a quarterly basis, in both English and Tetum. Please refer any queries to the below contacts:

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11 The contributions of each grouping will sum to give the overall rate of inflation
12 The core inflation index in Timor-Leste excludes all food and non-alcoholic beverage items